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Scrutiny Review Panel 2 (Knife Crime & Youth Engagement)

Venue: Committee Room 3, Town Hall, New Broadway, W5 2BY

Date and Time:

Wednesday, 11 July 2018 at 19:00

Councillors: Councillors: Aysha Raza (Chair), Praveen Anand, Jon Ball, Seema Kumar (Vice-Chair), Carlo Lusuardi, Tariq Mahmood, Rajinder Mann, Chris Summers and Simon Woodroffe

AGENDA

Open to Public and Press

- 1 Apologies for Absence**
- 2 Declarations of Interest**
- 3 Matters to be Considered in Private**

- | | | |
|----------|--|----------------|
| 4 | Panel Operations in 2018-2019 | 3 - 20 |
| 5 | Youth Justice Service Dealing with Knife Crime and Engagement | 21 - 30 |
| 6 | Date of Next Meeting | |
- The next meeting will be held on 18 September 2018.

Paul Najsarek
Chief Executive

Report to Scrutiny

Item Number: 4

Contains Confidential or Exempt Information

No

Subject of Report:	Panel Operations in 2018/2019
Meeting:	Scrutiny Review Panel 2 – 2018/2019: Knife Crime and Youth Engagement 11 July 2018
Service Report Author:	Harjeet Bains, Scrutiny Review Officer Email: bainsh@ealing.gov.uk Tel: 020-8825 7120
Scrutiny Officer:	Harjeet Bains, Scrutiny Review Officer Email: bainsh@ealing.gov.uk Tel: 020-8825 7120
Cabinet Responsibility:	Councillor Yvonne Johnson (Deputy Leader plus Schools and Children's Services) Councillor Joanna Camadoo (Community Safety and Inclusion) Councillor Binda Rai (Health and Adults' Services)
Director Responsibility:	Helen Harris, Director of Legal and Democratic Services Email: harrish@ealing.gov.uk Tel: 020-8825 8615
Brief:	To consider and agree the Panel's Terms of Reference and Work Programme for 2018/2019 including co-option/ external engagements and planned site visits.
Recommendations:	The Panel is recommended to: <ul style="list-style-type: none"> - accept, with any amendments, its Terms of Reference; - refer the agreed Terms of Reference to the Overview and Scrutiny Committee for approval; - agree the provisional Work Programme; - agree the co-option and external engagement arrangements; and - approve the agenda items and actions for the next meeting on 18 September 2018.

1.0 Panel Operations in 2018/2019

1.1 The draft Terms of Reference for the Panel (**Appendix 1**), the Framework for the Nomination, Appointment and Retention of Non-voting Advisory Members (**Appendix 2**) and the Outline Work Programme (**Appendix 3**) are attached to this report for the Panel's consideration and agreement.

Terms of Reference

1.2 The Panel's Scope was drawn up by Councillors at the Annual Scrutiny Conference on 24 May 2018 and is included within the draft terms of reference (**Appendix 1**).

1.3 The Overview and Scrutiny Committee will consider the Panel's Terms of Reference on 2 August 2018.

1.4 The Panel is asked to finalise the Terms of Reference and refer these to the Overview and Scrutiny Committee for approval.

Co-optees

1.5 The Panel has the power to appoint non-voting advisory members onto the Panel in accordance with the framework for the nomination, appointment and retention of non-voting advisory members (including substitutes) which is set out in **Appendix 2**.

1.6 The Panel needs to decide if it wishes to co-opt any additional members and, if so, how many and which organisations should be invited for nominations. The Panel can choose not to co-opt any more individuals but to invite appropriate groups/individuals to make presentations at the relevant meetings.

1.7 An article inviting expressions of interest in the Panel's work will be published on the Council website and in the autumn issue of the Around Ealing magazine.

1.8 The Panel is asked to decide on co-option appointments to the Panel. Any appointments made would need to be representative of the four quadrants of the borough. The statutory education co-optees would be invited to any meetings that consider an education matter.

Work Programme

1.9 The main themes for review have been scheduled in the outline Work Programme (**Appendix 3**) in consultation with the Chair (Cllr Aysha Raza), Vice Chair (Cllr Seema Kumar) and relevant service officers.

1.10 The Panel is asked to consider the outline Work Programme and agree any supplementary topics that should be included to achieve the agreed scope and expected outcomes. The Panel also needs to decide who (groups, individuals, etc.) should be engaged in the selected topics and in what manner.

1.11 Similar items should be grouped together for a themed meeting. To improve productivity and for the meetings to be more effective it is advisable to select no more than two substantive items for indepth scrutiny at each meeting.

Guidance on Selecting Topics

- 1.12 General guidance on selecting a scrutiny topic is that it should be:
- Specific (there is a clear remit/question to answer);
 - Achievable (in the time given and the resources available);
 - Likely to generate productive outcomes;
 - Timely and relevant (a community or Council priority); and
 - Of public interest.
- 1.13 It is proposed that an updated Work Programme for the Knife Crime and Youth Engagement Scrutiny Review Panel be presented at each meeting. This will allow the Panel members, officers and others to know well in advance the topics of enquiry that will be addressed throughout the year; schedule items into the work programme accordingly and track the progress of issues.
- 1.14 The Work Programme is a rolling plan of work that will be amended throughout the period. Items can be addressed as and when they arise or come to the attention of the Panel.

External Engagement

- 1.15 The Panel is also asked to agree how it would like to engage the local people and relevant organisations (e.g. young people, youth workers, Ealing Community and Voluntary Service, youth clubs/centres, Metropolitan Police Service, national health service, courts service, etc.) in the Panel's work over the year.
- 1.16 The Panel will need to engage and seek the views of the major stakeholders for all the main topics that have been selected.
- 1.17 The method of engaging and seeking views will depend upon the topic involved and the nature of the stakeholder but could include some of the following:
- Open Event (daytime) – marketing/presentational day;
 - Survey (current provision);
 - Direct Consultation;
 - Presentation (best practice sites/expert witnesses);
 - Site Visit (best practice sites, etc.); and
 - Meetings at specific external locations (e.g. schools, youth/community centres, etc.).

2.0 Legal Implications

- 2.1 The general scrutiny functions and powers are set out in the Council Constitution.
- 2.2 All co-opted Panel members will be subject to the provisions of the local Code of Conduct for Councillors. A co-opted member must sign an undertaking to observe the Code and confirm their acceptance of the framework for the recruitment, appointment and retention of non-voting advisory members to scrutiny. Consideration should be given to the provision of appropriate training for the co-opted members.

3.0 Financial Implications

3.1 Support to the Scrutiny Panel is contained within the allocated Democratic Services budget. Value for money will come from having appropriate agenda items on the Work Programme that will help the Panel to achieve the expected outcomes. The non-voting advisory members would bring in additional knowledge and expertise for the Panel to be better informed and more effective in its work.

4.0 Other Implications

4.1 There are no other implications arising.

5.0 Background Papers

5.1 Ealing Council's Constitution, available at http://www.ealing.gov.uk/info/200892/decision_making/597/council_constitution

Overview and Scrutiny Committee – Agendas, Minutes and Reports, available at

http://ealing.cmis.uk.com/ealing/Committees/tabid/62/ctl/ViewCMIS_CommitteeDetails/mid/381/id/34/Default.aspx

Current agendas and reports are available at

<http://ealing.cmis.uk.com/ealing/Committees.aspx>

Report Consultation

<i>Name of Consultee</i>	<i>Department</i>	<i>Date Sent to Consultee</i>	<i>Date Response Received from Consultee</i>	<i>Comments Appear in Report Para</i>
<i>Internal</i>				
Keith Fraser	Head of Democratic Services	28.06.18		
Helen Harris	Director of Legal and Democratic Services	N/A		
Ross Brown	Director of Finance and S151 Officer	N/A		
Mark Wiltshire	Director Safer Communities and Housing	18.06.18		
Jess Murray	Head of Community Safety, Tenancies and Regulatory Operations	18.06.18		
Carolyn Fair	Director, Children and Families	18.06.18		
Marcella Phelan	Assistant Director, Children's Services	18.06.18		
Ian Jenkins	Head of Integrated Youth Service	18.06.18		
Charles Barnard	Assistant Director Integrated Early Years, Preventative and Youth Services	18.06.18		
Vaishnavee Madden	Consultant in Public Health Medicine	18.06.18		
Lucy Taylor	Director of Regeneration and Planning	27.06.18		
Henry Kennedy-Skipton	Head of Regeneration	27.06.18		
Steve Barton	Strategic Planning Manager	27.06.18		
Cllr Aysha Raza	Panel Chair	18.06.18		
Cllr Seema Kumar	Panel Vice Chair	18.06.18		
<i>External</i>				
None				

Report History

<i>Decision Type:</i>		<i>Urgency item?</i>	
Non-key Decision		No	
<i>Authorised by Cabinet Member:</i>	<i>Date Report Drafted:</i>	<i>Report Deadline:</i>	<i>Date Report Sent:</i>
N/A	15.06.18	03.07.18	02.07.18
<i>Report No.:</i>	<i>Report Author and Contact for Queries:</i>		
	Harjeet Bains Scrutiny Review Officer Email: bainsh@ealing.gov.uk Tel: 020-8825 7120		



SCRUTINY REVIEW PANEL 2 – 2018/2019
KNIFE CRIME AND YOUTH ENGAGEMENT

DRAFT TERMS OF REFERENCE

INTRODUCTION

The membership of the Panel was agreed at the Council meeting of 22 May 2018.

The work of this Panel would assist the Council in meeting the commitments of the Community Strategy and Corporate Plan including its strategic goals of making Ealing a healthy and great place by working with the police to reduce crime and maintaining the excellence of the parks, open spaces and the streets in the borough.

MEMBERSHIP

The nine appointed Members on the Panel are as follows:

Cllr Aysha Raza (Chair)
Cllr Seema Kumar (Vice Chair)
Cllr Praveen Anand
Cllr Jon Ball
Cllr Carlo Lusuardi
Cllr Tariq Mahmood
Cllr Rajinder Mann
Cllr Chris Summers
Cllr Simon Woodroofe

Co-optees

The Panel may choose to co-opt additional non-voting advisory members from relevant external organisations in accordance with Scrutiny's framework for the nomination, appointment and retention of non-voting advisory members to Ealing Scrutiny Panels.

This will be done at the first meeting of the Panel.

SCHEDULED MEETINGS

The Panel has five meetings scheduled in the year and the dates for these are as follows:

Wednesday 11 July 2018
Tuesday 18 September 2018
Wednesday 14 November 2018
Wednesday 6 February 2019
Thursday 04 April 2019

All meetings will commence at 7.00pm and be held in the Ealing Town Hall complex unless a special site visit has been arranged. The Panel is expected to complete its work by the end of April 2019.

SCOPE

The main ***purpose*** of the Scrutiny Panel is to review the knife crime and youth engagement in the borough.

The ***scope*** of the Scrutiny Panel, which was drawn up by Councillors at the Annual Scrutiny Conference on 24 May 2018, is to consider the following key issues in respect of knife crime and youth engagement in the borough:

- Baseline of Ealing's position, the national picture, how we compare London-wide, lessons learnt elsewhere (e.g. recommendations of the London Mayor's Office for Policing and Crime (MOPAC), local knife summits, etc.)
- Community safety aspect including hearing from the police, courts, prison service
- Public and mental health aspects including child and adolescent mental health services (CAMHS), Redthread, etc.
- Partners and community aspect including hearing from the key partners and various community groups about their roles in the prevention and the support provided (e.g. young people, youth workers, Somali Advice and Development Centre (SADC), Brentford Football Club, Ealing Community and Voluntary Service, etc.)
- Social media (e.g. snapchat, drill music, etc.)
- Regeneration aspect including the planning of new housing estates

The Panel will:

- ensure that the views of all the major stakeholders are incorporated in the review (e.g. young people, youth workers, Ealing Police, national health service, court service, community groups, etc.);
- not duplicate the work of other Panels or Committees looking at any related issues; and
- not widen its remit without the express agreement of the Overview and Scrutiny Committee.

OUTCOMES

The key ***expected outcomes*** are:

- to ensure that the Council's services and processes are robust in safeguarding the young people of the borough against knife crime;
- to ensure that the Council and the relevant partners are working effectively in handling knife crime in the borough; and
- to make recommendations for the reduction in knife crime and increased engagement of the borough's young people in beneficial activities.

TASKS

The Panel will undertake the following ***key tasks***:

- consider the current position on knife crime in the borough and how this compares with the London and national pictures.
- review the existing partnership working arrangements with the different partners (e.g. Metropolitan Police Service, national health service, Greater London Authority, etc.)

- identify and evaluate best practice arrangements within and outside the borough for innovative solutions.
- identify the problems and solutions for further improvements in tackling knife crime and youth engagement.

Other

- seek to engage and obtain the views of all the major stakeholders (e.g. young people, youth workers, Metropolitan Police Service, NHS, etc.);
- identify and evaluate perceptions on the problems;
- identify the best ways in which any changes can be communicated effectively across the borough; and
- comment to officers/Portfolio Holder(s) and make written recommendations to the Overview and Scrutiny Committee on the outcomes.

METHODOLOGY

The Panel will take a strategic approach in undertaking policy review and development work by adopting a deliberative, investigative and evidence-based methodology and in reaching its conclusions the Panel will have due regard to value for money considerations.

The Panel will strive to be proactive, responsive, flexible and willing to shape its own agendas and workloads. This will involve working in an open, transparent, accountable and inclusive manner through an outward looking focus involving partners and the public. The Panel will ensure that its approach to such working is inclusive of the views of Ealing's diverse communities.

The specific methods to be applied by the Panel will be agreed at the first meeting.

EXTERNAL INVOLVEMENT

The Panel will decide how it will undertake external engagement in accordance with Scrutiny's Communications Strategy.

The Panel can choose to co-opt relevant non-voting advisory members from the local community on it and actively seek views of the private and voluntary sectors, residents and other interested organisations on specific matters.

The Panel will maintain a close connection with the Wards and accept referrals from the public.

WORK PROGRAMME

The Panel is responsible for devising its own Work Programme including work to be undertaken between meetings e.g. training sessions, site visits, focus groups, mystery shopping, research, working groups, etc.

The Work Programme is a forward plan that identifies issues to be addressed at each meeting. It is a rolling programme of work that will be amended throughout the period. Items can be addressed as and when they arise or come to the attention of the Panel. The agenda for the subsequent meeting will be agreed at each meeting.

FUNDING

Unless otherwise arranged, any proposed expenditure (other than staff time) must be contained within the budget for Legal and Democratic Services, for which the Director is the budget-holder. The Scrutiny Unit does not have its own dedicated budget.

RELATIONSHIP TO THE OVERVIEW AND SCRUTINY COMMITTEE

The Chair of the Panel is also a member of the Overview and Scrutiny Committee. The Panel will have its Terms of Reference agreed by the Overview and Scrutiny Committee. The Chair may report the Panel's progress at the Overview and Scrutiny Committee meetings and will present a final report. The Panel will also make recommendations for future work programmes. The Overview and Scrutiny Committee will do an overall annual scrutiny report to the Council.

KEY INTERNAL STAKEHOLDERS

Portfolio Holders

Councillor Yvonne Johnson (Deputy Leader plus Schools and Children's Services)
Councillor Joanna Camadoo (Community Safety and Inclusion)
Councillor Binda Rai (Health and Adults' Services)

Shadow Portfolio Holders

Councillor Seema Kumar (Council Services and Safer Communities)
Councillor David Millican (Chief Whip & Children and Education)
Councillor Joy Morrissey (Health and Wellbeing & Housing)
Councillor Alexander Stafford (Business, Communities, Prosperity and Employment)

Service Officers

Mark Wiltshire (Director of Safer Communities and Housing)
Jess Murray (Head of Community Safety, Tenancies and Regulatory Operations)
Paul Murphy (Safer Communities Team Leader)
Carolyn Fair (Director, Children and Families)
Marcella Phelan (Assistant Director, Children's Services)
Ian Jenkins (Head of Integrated Youth Service)
Charles Barnard (Assistant Director Integrated Early Years, Preventative and Youth Services)
Vaishnavee Madden (Consultant in Public Health Medicine)
Lucy Taylor (Director of Regeneration and Planning)
Henry Kennedy-Skipton (Head of Regeneration)
Steve Barton (Strategic Planning Manager)

Committees

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FRAMEWORK FOR THE NOMINATION, APPOINTMENT AND RETENTION OF NON-VOTING ADVISORY MEMBERS TO EALING SCRUTINY PANELS

(As agreed by the Overview and Scrutiny Committee on 6th September 2004)

Non-voting advisory members (including any substitutes) appointed by Scrutiny Panels should:

- normally be nominees of existing relevant broad-based networks and forums.
- be able to demonstrate (orally at a meeting or in writing) that they can make an effective contribution to the work of the Panel.
- draw knowledge from, and feed information back to, their nominating network/forum (in order to act as a facilitator of wider public involvement).
- not be individuals who are strongly identified with partnership work with Ealing Council (in order to avoid potential conflicts of interest that might result from contributing to both partnership and scrutiny work on the same or similar issues).
- be prepared to attend an induction session with the Scrutiny Unit or with Panel members.
- be appointed for the remainder of the municipal year, or for a shorter period if the Panel so decides (e.g. where their involvement is relevant to a particular topic).
- have their membership withdrawn if they fail to attend two successive meetings without good cause.
- not be a member of more than one Scrutiny Panel/Committee.
- confirm their willingness to accept and seek to fulfil the above expectations prior to their appointment.
- on appointment, sign an undertaking to observe the Council's Code of Conduct for Councillors.

SCRUTINY REVIEW PANEL 2 - 2018/2019 KNIFE CRIME AND YOUTH ENGAGEMENT

OUTLINE WORK PROGRAMME

Item No.	Item Details	Brief/Comments
Meeting 1 - Wednesday 11 July 2018		
1	Panel Operations in 2018/2019 (<i>Director of Legal and Democratic Services - Helen Harris/Scrutiny Review Officer - Harjeet Bains</i>)	To consider and agree the Terms of Reference for the Panel (including co-option arrangements and external engagement). To consider, plan and agree the agenda items, where feasible, for all the Panel meetings in the year including any site visits.
2	Overview of Knife Crime and Youth Engagement in the Borough (<i>Lead: Head of Integrated Youth Services - Ian Jenkins/Assistant Director Integrated Early Years, Preventative and Youth Services - Charles Barnard/Head of Community Safety, Tenancies and Regulatory Operations - Jess Murrery/Safer Communities Team Leader - Paul Murphy</i>)	To receive awareness of the knife crime and youth engagement issues in the borough. The service officer report will be supplemented with a PowerPoint presentation. <u>Potential Expert Witnesses:</u> - Superintendent Ricky Kandohla, Ealing Police
Meeting 2 - Tuesday 18 September 2018		
1	<u>Theme: People Aspect</u> of Knife Crime (<i>Lead: Assistant Director Integrated Early Years, Preventative and Youth Services - Charles Barnard/Head of Integrated Youth Services - Ian Jenkins</i>)	To consider which people/services are involved in what ways at the various stages in the prevention and support provided. <u>Potential Expert Witnesses:</u> - Youth representatives - Prison Service representatives - Courts//Magistrates representatives - Redthread representatives

Item No.	Item Details	Brief/Comments
2	Updated Work Programme for Scrutiny Review Panel 2 - 2018/2019: Knife Crime and Youth Engagement (Director of Legal and Democratic Services - Helen Harris/Scrutiny Review Officer - Harjeet Bains)	To agree the agenda items and actions for the next meeting of the Panel.
Meeting 3 - Wednesday 14 November 2018		
1	Theme: Places Aspect of Knife Crime (Lead: Head of Community Safety, Tenancies and Regulatory Operations - Jess Murray/Head of Integrated Youth Services - Ian Jenkins/ Assistant Director Integrated Early Years, Preventative and Youth Services - Charles Barnard - Charles Barnard)	To consider the contextual safeguarding approach including prevention initiatives for safer spaces in the borough. <u>Potential Expert Witnesses:</u> - Superintendent Ricky Kandohla - Chairman, Stop and Search Committee
2	Updated Work Programme for Scrutiny Review Panel 2 - 2018/2019: Knife Crime and Youth Engagement (Director of Legal and Democratic Services - Helen Harris/Scrutiny Review Officer - Harjeet Bains)	To agree the agenda items and actions for the next meeting of the Panel.
Meeting 4 - Wednesday 6 February 2019		
1	Theme: Partners and Communities Aspect of Knife Crime (Lead: Consultant in Public Health Medicine - Vaishnavee Madden/Head of Integrated Youth Services - Ian Jenkins/Assistant Director Integrated Early Years, Preventative and Youth Services - Charles Barnard/Head of Community Safety, Tenancies and Regulatory Operations - Jess Murray)	To consider how the various partners and communities work together in the prevention and support provision (e.g. NHS's Child and Adolescent Mental Health Services (CAHMS)) in respect of knife crime including the learning and recommendations of the London Mayor's Office for Policing and Crime (MOPAC) and local knife summits. <u>Potential Expert Witnesses:</u> - Superintendent Ricky Kandohla - Representatives of local community groups e.g. Somali Advice and Development Centre (SADC), Brentford Football Club, Ealing Community and Voluntary Service, Scouts, etc.

Item No.	Item Details	Brief/Comments
2	Updated Work Programme for Scrutiny Review Panel 2 - 2018/2019: Knife Crime and Youth Engagement (Director of Legal and Democratic Services - Helen Harris/Scrutiny Review Officer - Harjeet Bains)	To agree the agenda items and actions for the next meeting of the Panel.
Meeting 5 - Thursday 4 April 2019		
1	Regeneration and Planning of Housing Estates (Lead: Director of Regeneration and Planning - Lucy Taylor/Head of Regeneration - Henry Skipton-Kennedy/Strategic Planning Manager - Steve Barton)	To consider how the regeneration and planning of the borough's housing estates is undertaken to ensure that these are safe and inclusive.
2	Draft Final Report of Scrutiny Review Panel 2 - 2018/2019: Knife Crime and Youth Engagement (Director of Legal and Democratic Services - Helen Harris/Scrutiny Review Officer - Harjeet Bains)	To consider and agree, with any amendments, the Panel's final report to the Overview and Scrutiny Committee. <i>Invite young people to the meeting to assist in drawing up of the recommendations.</i>
Planned Site Visits		Comments
1	Lives Instead of Knives (L.I.K.E.) Meeting Smith's Farm Community Centre 62 Hotspur Road Northolt UB5 6TZ Thursday 31 May 2018 8.00pm	To hear first-hand from people concerned with combatting knife crime in the community. <u>Attendees:</u> - Cllr Aysha Raza (Chair)
2	Ealing Somali Youth Event 2018 Westside Young People's Centre, Churchfield Road, Ealing, London, W13 9NF Saturday 30 June 2018 12:30-17:00	The annual youth conference features discussions and workshop on knife crime. <u>Attendees:</u> - Cllr Aysha Raza (Chair)

Item No.	Item Details	Brief/Comments
3	Bollo Brook Youth Centre Bollo Bridge Road South Acton Estate London, W3 8QT Tuesday 3 July 2018 18:30-20:30	To tour the facilities and seek the views of the young people and staff. <u>Attendees:</u> - Cllr Aysha Raza (Chair) - Cllr Seema Kumar (Vice Chair) - Cllr Jon Ball
4	Northolt High School <i>(Date and time to be confirmed)</i>	To consult the students at the school as generally Northolt/Greenford is a hotspot in the borough for knife crime.
5	Secondary School Headteachers Meeting/ Ealing Safeguarding Sub-group <i>(Date and time to be confirmed)</i>	To consult the Headteachers in order to understand the issues from an education perspective.



Report to Scrutiny

Item Number: 5

Contains Confidential or Exempt Information

No

Subject of Report:	<i>Youth Justice Service dealing with Knife Crime and Engagement</i>
Meeting:	<i>Scrutiny Review Panel 2. Knife Crime and Youth Engagement 11th July 2018</i>
Service Report Author:	<i>Ian Jenkins – Head of Integrated Youth Service 0208 825 8602 jenkinsi@ealing.gov.uk</i>
Scrutiny Officer:	<i>Harjeet Bains 0208 825 7120 BainsH@ealing.gov.uk</i>
Cabinet Responsibility:	<i>Cllr Yvonne Johnson – Children and young People Johnsoy1@ealing.gov.uk</i>
Director Responsibility:	<i>Carolyn Fair – Director Children and Families 0208 825 5177 CFair@ealing.gov.uk</i>
Brief:	<i>To consider an overview of knife crime and youth engagement in the borough and identify items for further review accordingly.</i>
Recommendations:	<i>The Panel is recommended to:</i> <ul style="list-style-type: none">- consider and comment on the overview of knife crime and youth engagement in the borough;- identify items for further scrutiny over the year; and- make suggestions for improvements accordingly.

1. Youth Justice and Youth Engagement

Introduction

This report identifies, follows the process of young people through the Criminal Justice system after they have been found in possession of a knife or sharp pointed blade. It highlights the role of the Youth Justice Service (YJS) in the decision-making processes affecting the young person whether it is through the Out of Court (OOC) early intervention process or following conviction in the YJS post court team. It also highlights the preventative and diversionary programmes which young people engage in, to reduce any further offending.

In addition, there are wide and varied engagement programmes taking place across Ealing in youth clubs, on housing estates, in schools either as group sessions or more bespoke 1:1 sessions. All programmes are intended to provide learning opportunities, and these will be highlighted in the second part of this report.

Youth Justice Service (YJS)

Ealing YJS is divided into two succinct parts and areas of responsibility, the early intervention OOC team to work with young people and partners to reduce the likelihood of a young person appearing at Court, and the post court team who work with young people who have been found guilty in a youth court and are awaiting sentence or who have been sentenced. All the policies relating to the YJS are National policies directed from the Youth Justice Board (YJB) of England and Wales, with some local interpretation available on practice. Decisions affecting young people are dealt with by the YJS in the area they reside and not the area they were arrested, and any decision must comply with the National Standards set out by the YJB.

Out of Court Team

The OOC team in Ealing is extremely well regarded for its early intervention work and Ealing's approach has seen the number of First Time Entrants (FTE) appearing at court fall from 312 in 2009/10 to 92 in 2017/18 while the number of young people being seen by the OOC team was 467 in 2017 and 478 in 2016. These numbers include young people who are referred because their case has been discontinued by the police but they are referred for additional support from the YJS e.g. Health. The team has an average case load of approximately 17 challenging young people all the time.

All cases referred to the OOC team are referred as there is a statutory responsibility on the police to consult on the most appropriate outcome, or disposal decision for a young person who has committed an offence, unless the offence is significantly serious in nature where the police can seek authority to charge the young person from the Crown Prosecution Service. In addition, all cases referred for a disposal decision must be capable of being proved in court, and the young person must admit their role in the offence.

The disposal decisions which are consulted over, once an initial assessment has taken place which involves the young person, their family, their school and with other partners input are to; take the case no further (NFA), offer diversionary programmes, caution the young person, conditionally caution a young person or charge them. There is a real emphasis on Safeguarding and welfare support in this process for the young person so

the decision making reflects the findings of the assessment and the risks that have been identified.

If a young person is arrested they have an initial assessment by the OOC team, but any second or subsequent referral requires an in-depth assessment of their needs. The assessment tools have been devised by the YJB and assessments should address:

- the risk of reoffending, risk to the public and any safeguarding needs;
- whether an intervention is appropriate and which agency is best placed to meet identified needs;
- the young person's attitude to interventions, and their motivation to participate and engage with an intervention programme;
- the extent to which the young person is able and willing to engage with restorative justice interventions or apologise to their victim;
- the likelihood of the young person receiving support from their family/carers, how the family/carers could be involved in any intervention, and whether a referral to support family/carers is necessary.

Following the decision being made on the best outcome for the young person for the offence, all young people are encouraged to take part in intervention activities or programmes which are either punitive, reparatory, and restorative, within 3 months of the decision being made. This approach allows the YJS to support the young person and their family in a way which addresses any risks identified in the assessment. Voluntary participation is encouraged for all outcomes except for a conditional caution outcome where there is a statutory requirement that the young person engages with the activities. If a young person does not comply with their statutory activities, they could be charged with the original offence and appear at Court.

There is also an imperative in the YJS and Integrated Youth Service (IYS) to ensure all young people are in some form of education, training or employment (ETE) opportunity which varies according to their age. In 2017 83% of young people completing their order were in ETE.

Police policy/guidance

The National Police Chiefs' Council (NPCC) has also published their guidance to police officers who are dealing with young people found in possession of a knife or sharp pointed weapon. Their guidance states [The Starting point for police will be an expectation to charge 16 and 17-year olds (unless there are exceptional circumstances) in all cases.] It goes on to say that [When dealing with youth offenders forces must ensure that action taken follows the requirements in both the Youth Cautions Guidance for Police Officers and Youth Offending Teams, and the Director of Public Prosecutions (DPPs) Guidance on Conditional Cautions for Youths].

NPCC states in the case of any young person aged 15 or under in the cases of simple possession with no aggravating factors, the starting point will be the issuing of a Youth Conditional Caution. A young person aged 16 or over will normally be charged. Forces should ensure that, in relation to offences involving a knife, a second caution is not

issued to a young person. Forces should also ensure compliance with the most up to date version of the Association of Chief Police Officers (ACPO) Youth Gravity Score Matrix when considering the disposal of knife related offences. A second arrest for a young person aged 15 or under for simple possession of a knife or sharp pointed blade will result in a charge unless exceptional circumstances apply.

The offence of threatening a person in public or on school premises will result in a youth aged 16 or over being charged as this offence carries a minimum sentence of a 4 months detention and training order and therefore should not be dealt with using an out of court disposal.

NPCC states discretion does exist to deviate from the normal response, as set out above, but only if the circumstances justify this, and the reasons for such action would need to be fully recorded by the decision maker. It is recommended that forces consider delegating this decision to the rank of at least an Inspector. The circumstances surrounding the offence should always be taken into account in determining the most appropriate response. The three factors that will support the decision to charge for all knife-crime offences are:

- Weapon used or violence threatened during commission of offence.
- The offence, though minor, is prevalent, in the local area – as identified in the local crime audit, specified in the youth justice plan or specifically agreed with the CPS to warrant more serious response.
- The offence is part of a hate crime incident where the motivating factor is prejudice or hostility based upon the victims actual or perceived disability, race, religion or belief, sexual orientation, transgender identity.

There is a strong working relationship between partners in the YJS as part of the decision-making process for all young people arrested for a knife or sharp pointed blade.

Intervention / engagement programmes for OOC

Intervention programmes are proportionate to the offence, and when a young person is referred through the OOC process for a knife offence then these young people are required to take part in a knife awareness programme which is presently run by the London Ambulance Service (LAS). This programme identifies the risks and consequences from a health point of view of knife crime. It also offers rudimentary first aid advice and guidance to young people.

In 2015/16 there were 2 young people, who are male, who referred to the OOC team for a disposal decision relating to possession of a knife or sharp pointed article. In 2016/17 there were 12 young people, who are male, referred with the youngest being 13 years old where a knife was found on them in school, and in 2017/18 there 10 young people referred of which 8 are male and 3 females with 4 12 year olds being referred after knives were found on them in school.

The YJS delivers group programmes within the community which are reparatory. Programmes involve young people working, helping: in the Foodbank, making beds for the homeless in church halls, working in Hanwell Zoo with the staff and animals, and the Summer Arts College.

Post Court Team

The post court team is responsible for supporting young people through the criminal justice system from the moment they appear in court, or if they are remanded into youth detention accommodation. The number of bed nights occupied by young people on remand has fallen from 2525 in 2009/10 to 331 in 2017/18, and the number of young people sentenced to custody following their court appearance has fallen from 38 in 2009/10 to 7 in 2017/18. The number of young people being dealt with by the post court team in 2017 was 218 from 268 in 2016. Most members of the team have caseloads of about 18 very challenging young people to work with.

Young people who have been charged in compliance with the NPCC policy either by age, or gravity factors appear at court, and the Youth Bench in Ealing Magistrates Court determine the sanctions based on a pre-sentence report (PSR) completed by the YJS post court team if the young person is found guilty. This report is compiled following an assessed interview with the young person and their family, and explores the reasons behind the offending. Following the assessment, the PSR is completed which highlights options for Magistrates to consider when sentencing the young person. These options are varied and can include: Conditional Discharge, Fine, Referral Order, Youth Referral Order, Youth Referral Order with Intensive Supervision and Support and a final recommendation of a custodial sentence.

Section 28 of and Schedule 5 to the Criminal Justice and Courts Act 2015 create a minimum custodial sentence for those aged 16 and over convicted of a second or subsequent offence of possession of a knife or offensive weapon. This guidance was refreshed in June 2018 to re-enforce the significance of knife crime and its impact in local communities. According to the Mayor's Office for Policing and Crime (MOPAC) there were 62 people who sustained knife crime injuries in Ealing in 2017 which did not relate to Domestic Abuse. In addition, there has been 292 instances of Serious Youth Violence in Ealing in 2017.

In 2015/16 there were 11 young people who appeared at Court for knife or sharp pointed article offences, and all 11 are male. In 2016/17 this number had risen to 39 of which 35 are male and in 2017/18 the number was 37 young people who appeared at Court and 35 are male.

Following the sentencing of the young person the Post Court Team has the responsibility to ensure the sentence is carried out as it was intended. In order for this to happen a comprehensive assessment (ASSET) is completed on the young person which reviews a wide range of factors impacting on a young person's life, the risks they pose to themselves and others and from this assessment a plan is drawn together which is implemented. A key part of the plan is the engagement with the young person and their family to ensure there are no further instances of re-offending. An intervention plan will look at a young person's education provision, their housing, the friendship circle, where they visit, their health, the offence committed and draw together bespoke interventions for the young person to engage in for the duration of their order. This is a legal requirement and the young person must comply. If there is noncompliance, then there is a process to follow before a young person can be returned to court.

Any young person who turns 18 during their order is transferred to the National Probation Service, who will manage them through the remainder of their order.

Engagement Activities with Youth People

The Integrated Youth Service (IYS) teams all work together to focus interventions and engagement opportunities towards young people who are in the YJS or who are not in Education, Training or Employment, as well as providing open access opportunities in the youth clubs for all young people aged 13–19 and up to 25 for children with disabilities.

This part of the report highlights some of the many programmes that are taking place this year to engage with young people across the Borough.

The main areas of engagement of young people are through the three youth clubs situated in Ealing; Young Adult Centre (YAC), Bollo Youth Club and Westside. The amount of engagement is determined by the number of contacts made, their participation, the outcomes achieved and accredited outcomes.

Locations	Contacts	Participants	Recorded Outcomes	Accredited Outcomes
Bollo – Open Access – 5 sessions a week	936	471	54	15
Westside – Open Access – 3 sessions a week	114	81		
YAC – Open Access – 3 sessions a week	501	312	10	

The youth clubs provide learning environments for young people e.g. tutors teach young people music, and they are centres where young people keep fit as they have fully operational gyms. Other tutors provide gender specific activities e.g. art for girls. There are active tutors who provide sports and gymnastics teaching for young people. Debating clubs take place in Bollo for young people where current topical matters are discussed. Cooking programmes also take place in the centres to encourage young people to cook for themselves. The local police in Acton have worked in Bollo with young people on repairing bicycles where local officers and young people work together repairing bikes.

Running in parallel to activities in the youth clubs there are neighbourhood programmes in both Acton, Acton Vale and APPLE and Northolt in Islip, Lime Trees, Northolt Park and Rectory Park Children’s Centres. These engagement programmes are designed to provide local activities for young people aged 13 – 19 in the area they live. The range is more limited than those programmes in the youth clubs as they are delivered through children’s centres but there is very active young person participation.

Locations	Contacts	Participants
Acton	806	452
Northolt	703	480

Westside runs programmes for young people with disabilities as the building itself is fully compliant of equalities legislation. There is extensive engagement with Mencap who provide staff for programmes for young people on a Tuesday and Thursday evening after school. Local schools, Belvue and Springhallow bring students to the centre after school for engagement activities.

Units	Contacts	Participants
Westside – CWD sessions – 2 per week	105	78

Horizons, the centre used for children who are looked after also provide activities and programmes for children who are looked after or leaving care.

Units	Contacts	Participants
Horizons – 2 sessions per week	169	139

Some specific activities for engagement are:

Future Youth Inspired (FYI) - provides a range of free, fun and inspirational sessions for young people aged 13-19 years, and up to 25 years for those with additional needs. There have been 237 young people participating in programmes over the 10 sessions carried out each year. All the programmes provide the opportunity for young people to complete an AQA - which is a nationally recognised qualification. FYI's aim is to broaden young people's horizons supporting their social development and learning which we hope will help to lead into further education or employment.

Young Ealing Safeguarding (YES) - is a young person's programme which is supported by the Ealing Safeguarding Children's Board (ESCB). The young people deliver peer to peer programmes in schools on a range of topics. The current topics relate to domestic abuse and sexual offending and knowing your friends.

Summer Arts College (SAC) runs in the summer months in Gunnersbury Park in Ealing, and in Hanwell Zoo with young people who have been convicted of offences or who are part of the OOC programme. There are 2 programmes with 15 young people on each programme for a 3-week period learning about art, self-discipline, confidence, team work. These programmes are NVQ accredited and sees good participation from young people.

Safe Space - runs in Ealing, where young people who are identified by police or partners as being on the edge of a gang lifestyle are invited into Perceval House, with their parents, and they meet a police officer or a YJS manager and they are offered support after discussing the risks with the young person and the family. In the past 12 months, 65 young people have been invited to the meeting, with 40 taking part. Diversionary opportunities are offered in order to provide the young person with the opportunity to break their current cycle of risk and to break the current friendship circle where opportunities are identified.

Pathways - is a pre-apprentice programme run by Ealing for approximately 15 young people, 3 times a year. The young people must apply for a place, they are interviewed and when they are successful they take part in a 3-month programme which includes a work placement. The programme improves a young person's confidence, learning, and employability.

Building my Future - programme is a programme working with young people who have ADHD and ASD. Part of the programme has a youth engagement strand, and this will see active participation with a cohort of young people to help understand what works in their support, what programmes would benefit the young people, and how wider engagement can take place to support young people into education and employment.

Anti-Knife Crime programmes - take place 4 times a year, lead by the LAS who highlight the dangers of knives to young people, how to deal with knife injuries and the consequences of knife injuries.

Your Life You Choose - delivers a one-day multi-agency presentation to educate young people about the consequences of crime, not only for the offender but their family and friends, victims and the wider community. The project is led by magistrates in the North-West London Justice Area. YLYC brings together magistrates, police – safer schools officers and trident officers, prison officers, ex-offenders, paramedics, education consultation in cyberbullying and sexting. We present to secondary schools and PRU's throughout the borough.

Redthread – Is a youth work charity aiming to support young people who have been taken to hospital with knife or gun injuries or who are victims of sexual assault. Redthread supports the young person while in hospital, and with their consent exchanges information with the borough where they reside in order that they can continue to receive local support to reduce the risks of further injury.

Gangs Advisory Worker – As a result of a successful bid to the Mayors Officer for Policing and Crime a role was created to work with Safeguarding leads in secondary schools in Ealing and identified young people who are on the edge of gang lifestyles in order to address the risks posed by the young people to keep them in education.

Police Cadets programmes – take place in Ealing offering young people an opportunity to learn about policing, leadership, improving their confidence and taking part in activities with a new circle of friends.

Injunctions and Criminal Behaviour Orders (CBO) – are applied for against young people under the Anti-Social Behaviour, Crime and Policing Act to prevent nuisance or criminality. Restrictions put into place as a part of the order include: non-association, not visiting certain areas, and limiting mobile phones. The Community Safety Team and Police consult with the YJS on all applications for a CBO. Since 2014 there have been 22 CBOs issued against young people under the age of 18.

Ealing has a website which identifies the activities for young people to engage in as well as providing advice and guidance to the young people. www.youngealing.co.uk

2. Legal Implications

There are no legal implications

3. Financial Implications

There are no financial implications

4. Other Implications

(Include all other relevant implications including risk management; community safety; links to strategic objectives; equalities and community cohesion; staffing and workforce; property and assets; consultation)

5. Background Papers

(This is a statutory requirement – please include the public documents referred to in writing the report, officer research and advice documents which Members or Members of the Public may request from the report author).

Consultation

<i>Name of Consultee</i>	<i>Department</i>	<i>Date Sent to Consultee</i>	<i>Date Response Received from Consultee</i>	<i>Comments Appear in Report Para</i>
Internal				
Jess Murray	Head of Community Safety, Tenancies and Regulatory Operations	18.06.18		
Carolyn Fair	Director, Children and Families	18.06.18		
Marcella Phelan	Assistant Director, Children's Services	18.06.18		
Ian Jenkins	Head of Integrated Youth Service	18.06.18		
Charles Barnard	Head of Early Years and SAFE 0-18	18.06.18		
Cllr Aysha Raza	Panel Chair	18.06.18		
Cllr Seema Kumar	Panel Vice Chair	18.06.18		
External				
None				

Report History

Decision Type: Non-key Decision	Urgency item? No		
Authorised by Cabinet Member:	Date Report Drafted:	Report Deadline:	Date Report Sent:
N/A	18/06/18	02/07/18	02/07/18
Report No.	Report Author and Contact for Queries: Ian Jenkins Head of Integrated Youth Service 0208 285 8602		